### 2018 OECD ECONOMIC SURVEY OF POLAND

Towards an innovative and inclusive economy

Warsaw, 19 March 2018

http://www.oecd.org/eco/surveys/economic-survey-poland.htm





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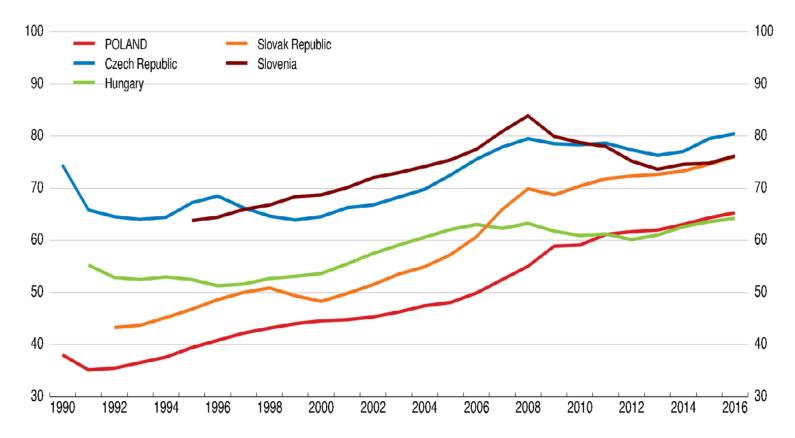
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- Economic growth and the labour market are strong
- Stronger investment in higher education and research excellence is needed
- Business engagement in vocational education and adult learning should improve
- Stronger senior and female employment would help counteract demographic decline
- Financing investment in infrastructure and innovation requires tax and spending reform

### Living standards are rising

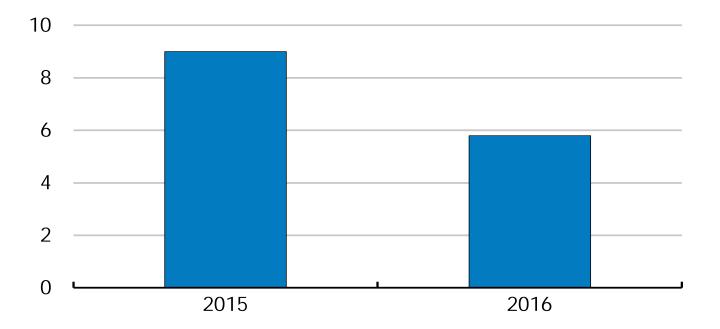
**Convergence in GDP per capita continues** Constant PPPs, Index OECD=100



Source: OECD (2017), OECD Economic Outlook: Statistics and Projections (database).

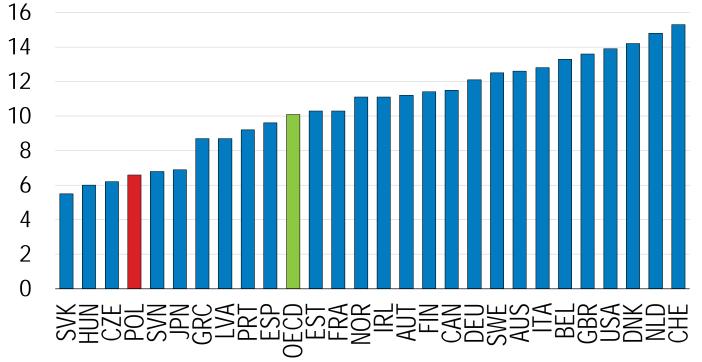


**Absolute poverty among children has fallen** 0-17 years old, per cent





**Poland's share of global top publications is low** Per cent of all documents<sup>1</sup>, 2015

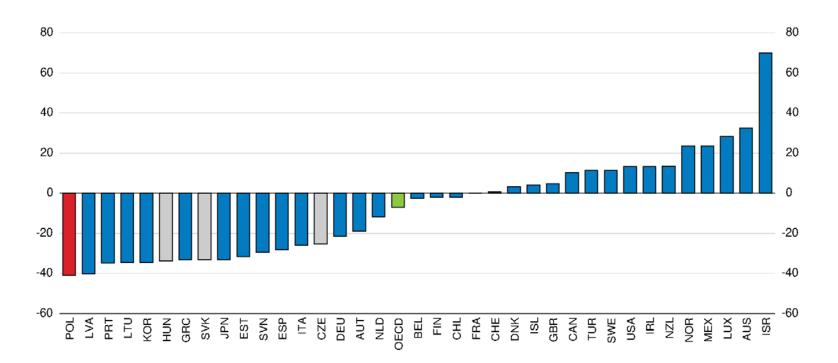


<sup>1</sup> Share of the scientific output of domestic research institutions that is included in the set of the 10% most cited papers in their respective scientific fields, fractional counts.

Source: OECD (2017), OECD Science, Technology and Industry Scoreboard 2017 (database).



**The working-age population will decline sharply** Percentage change, 2015-2060



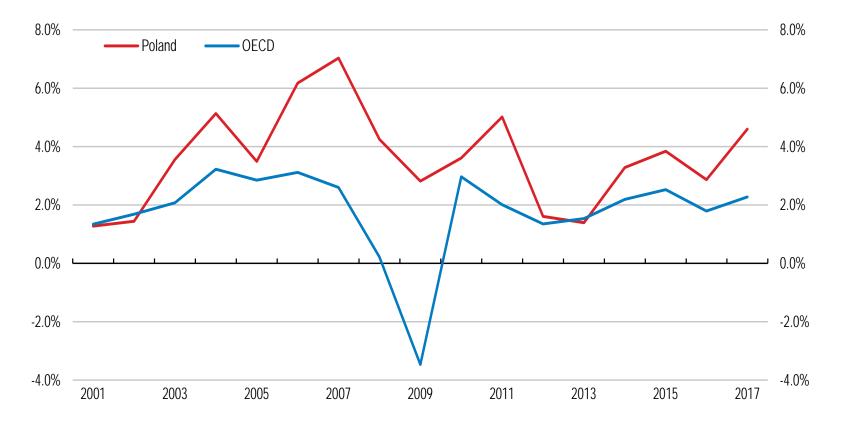
*Source*: United Nations (2017), "World Population Prospects: The 2017 Revision", Department of Economic and Social Affairs, United Nations, New York.



# Maintaining macroeconomic stability and sustainable growth



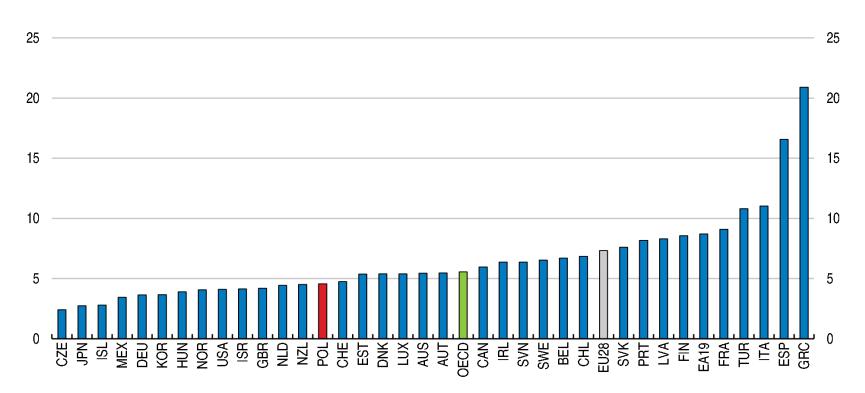
**Real GDP growth in %** 



Source: OECD (2017), OECD Economic Outlook: Statistics and Projections (database).

## The labour market is tightening

**Unemployment rate** Total, % of labour force, Q4 2017 or latest available

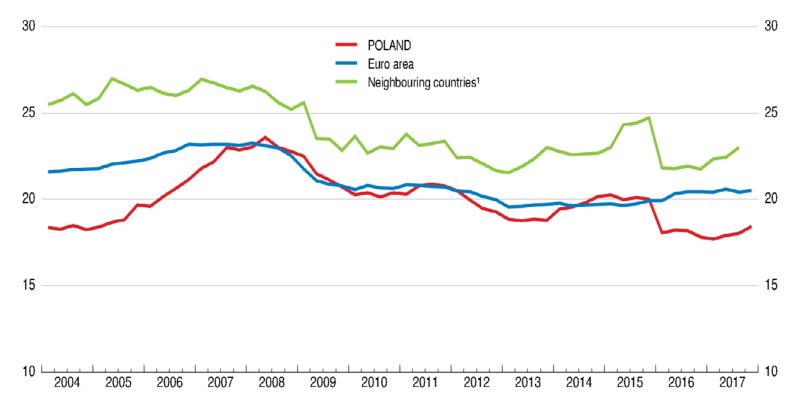


Source: OECD (2017), Labour Market Statistics (database) https://data.oecd.org/unemp/unemployment-rate.htm



#### Investment is weak



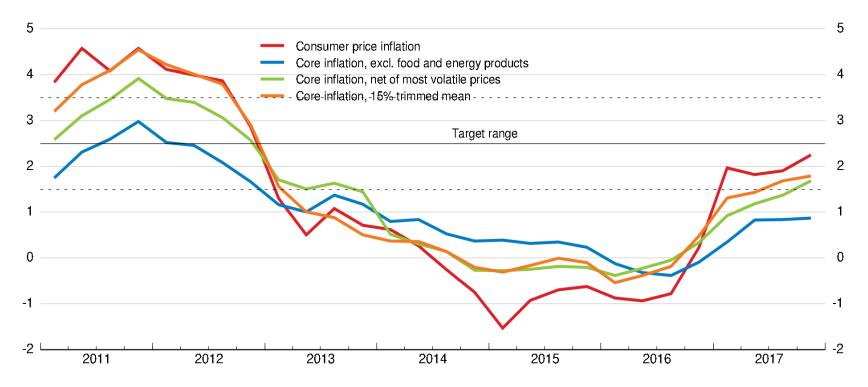


<sup>1</sup> Unweighted average of Hungary and the Czech and Slovak Republics. Source: OECD (2017), OECD Economic Outlook: Statistics and Projections (database).

### Inflation is close to the central bank's target

Inflationary pressures are rising

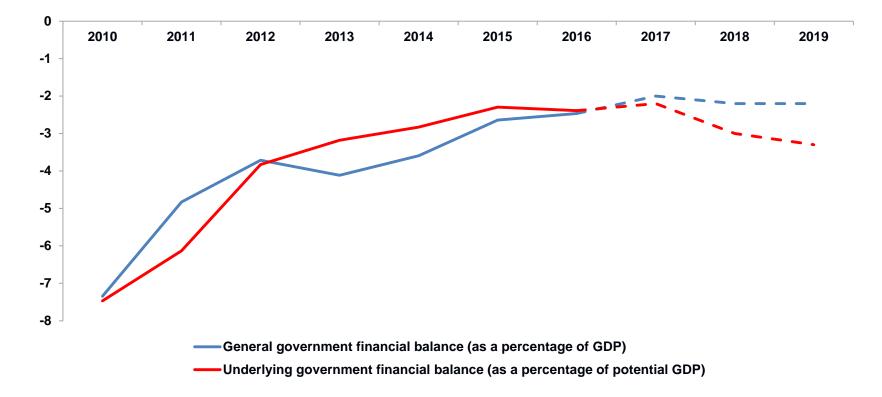
Year-on-year % changes



*Source*: National Bank of Poland.

## The general government deficit shrank, but the structural deficit is expected to widen

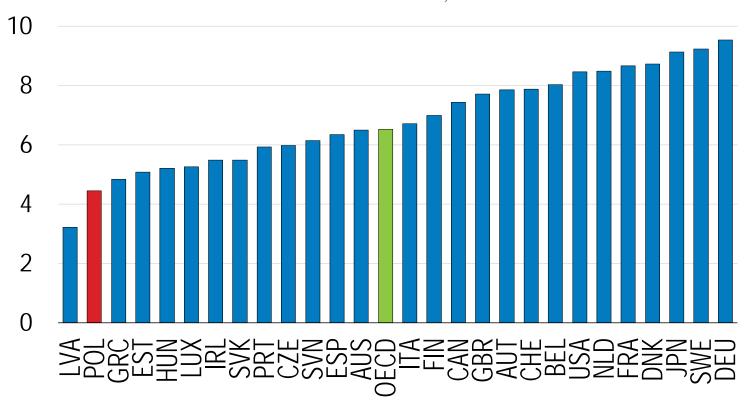
Headline and cyclically-adjusted deficits



Source: OECD (2017), OECD Economic Outlook: Statistics and Projections (database).

## Investment in infrastructure, skills and health are needed

#### **Public spending on health care** Per cent of GDP, 2016

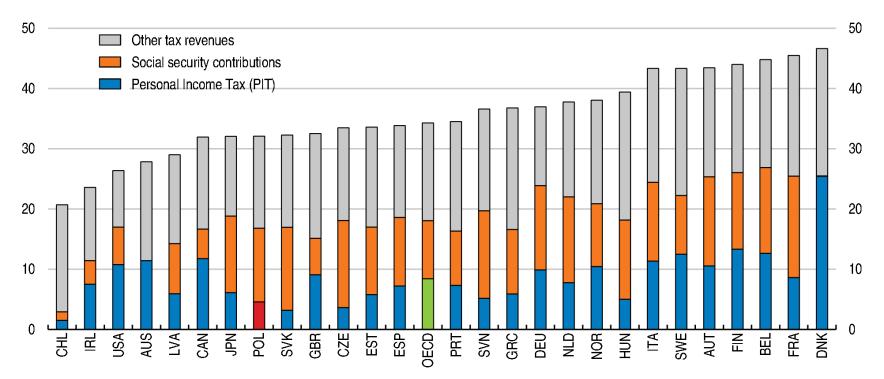


Source: OECD (2017), Health Statistics (database).

## Further revenue-raising reforms would help finance Poland's spending needs

**Tax revenues** 

Per cent of GDP, 2015<sup>1</sup>



1. Or latest year available. Source: OECD (2017), OECD Revenue Statistics (database).

### Main recommendations to maintain macroeconomic stability and sustainable growth

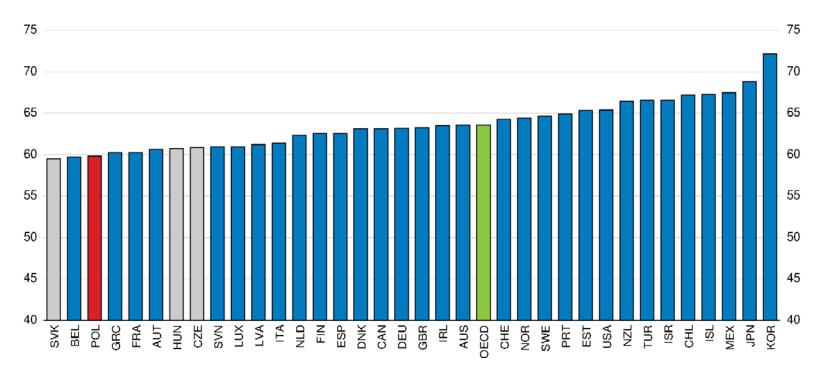
- ✓ Implement a tighter fiscal stance through revenue-raising tax reforms or increased spending prioritisation.
- ✓ Strengthen environmentally related taxes, limit the use of reduced VAT rates and exemptions, and make the personal income tax more progressive, e.g. by introducing a lower initial and more intermediate tax brackets and ending the preferential tax treatment of the self-employed.
- ✓ If the NBP's economic assessment suggests considerable upward risk for price stability, it should raise interest rates in a timely fashion to ensure that inflation remains well within its target range.
- ✓ Develop and implement clear and stable climate-change policies aligned with European and international objectives to reduce uncertainty for innovative green investments. Ensure the stability and clarity of policies affecting investment decisions.



### **Strengthening employment to confront demographic challenges**



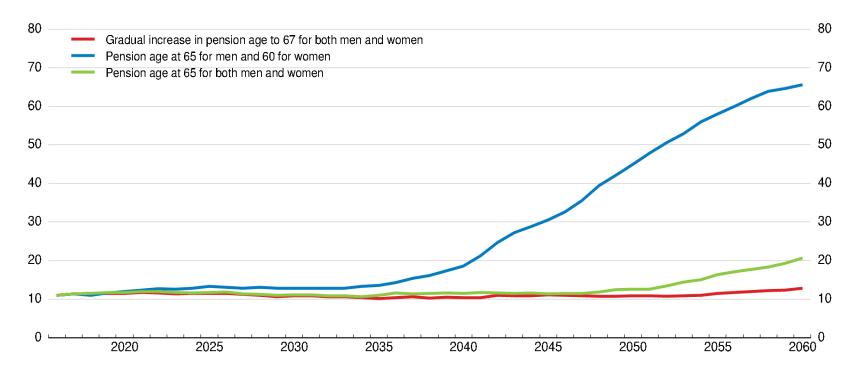
**Women's average effective retirement age is low** 2016



Source: OECD (2017), OECD Science, Technology and Industry Scoreboard 2017 (database).

### There is a risk of old-age poverty

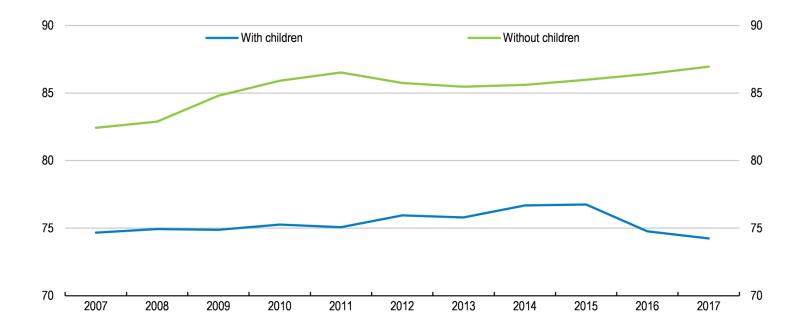
#### **The share of female minimum pensioners is expected to increase sharply** Simulations based on an overlapping generations model, per cent



*Source*: J. Tyrowicz and N. Brandt (2017), "Simulating the effects of pension reforms in Poland in an overlapping generations model", *Technical Background Paper*, OECD, Paris.



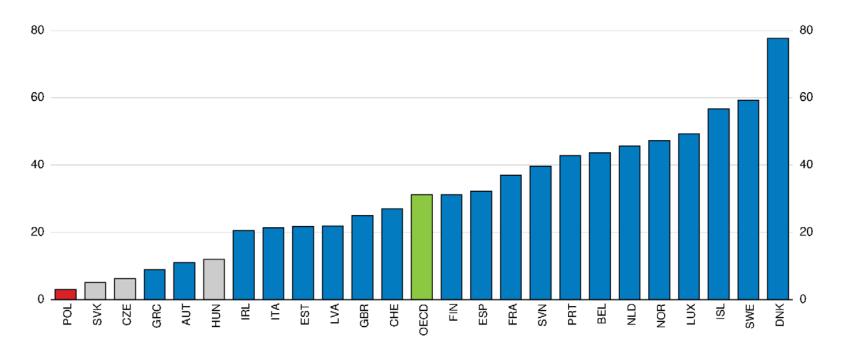
The new child benefits may weigh on female labour force participation



*Source*: I. Magda, A. Kielczewska and N. Brandt (2017), "The impact of large child benefits on female labour supply – the case of Poland's 500+ programme", *Technical Background Paper*, OECD, Paris.

## Better access to subsidised childcare would help

**Participation rates in formal childcare and pre-school services**<sup>1</sup> 0-to-2 year-olds with mothers without tertiary education, 2014<sup>2</sup>



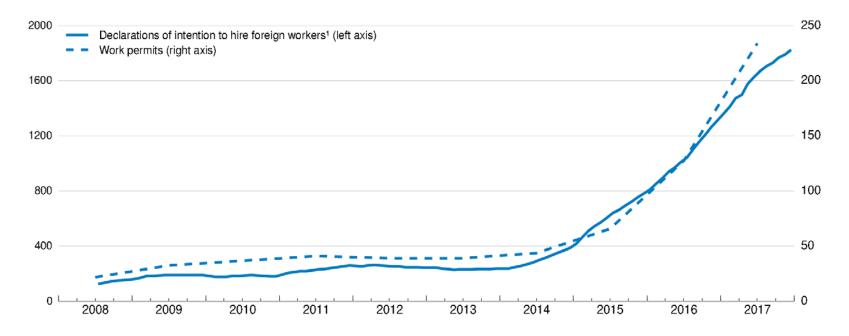
- 1. Data refer to children using centre-based services (e.g. nurseries or daycare centres and pre-schools, both public and private), organised family daycare, and care services provided by paid professional childminders, excluding those using unpaid informal services provided by relatives, friends or neighbours.
- 2. Or latest year available.

Source: OECD (2017), OECD Family Statistics (database).



### A migration policy is needed

#### **Hiring of immigrant workers is increasing sharply** Thousands



1. 12-month moving sum. *Source*: Ministry of Family, Labour and Social Policies (<u>https://www.mpips.gov.pl/analizy-i-raporty/cudzoziemcy-pracujacy-w-polsce-statystyki/</u>).

## Main recommendations to strengthen employment

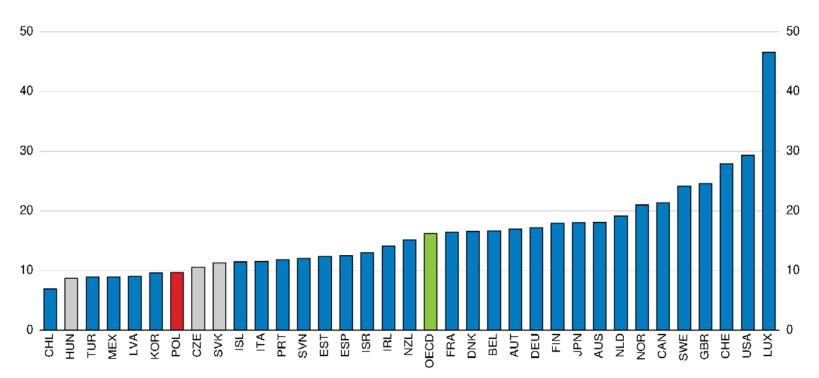
- ✓ Evaluate the pension reform's effects, and make corrections such as aligning male and female retirement ages and indexing them to healthy life expectancy.
- ✓ Inform the public about the impact of working longer on pension income
- ✓ Invest in childcare and long-term care facilities.
- ✓ Taper the phase out of the child benefit for the first child.
- ✓ Develop a migration policy strategy to better monitor integration of foreigners in line with labour market needs, the protection of their rights and access to education and training for them and their children.



### Strengthening innovation, research and skills



#### **Tertiary education spending per student is relatively low** Thousand USD in PPPs, 2014

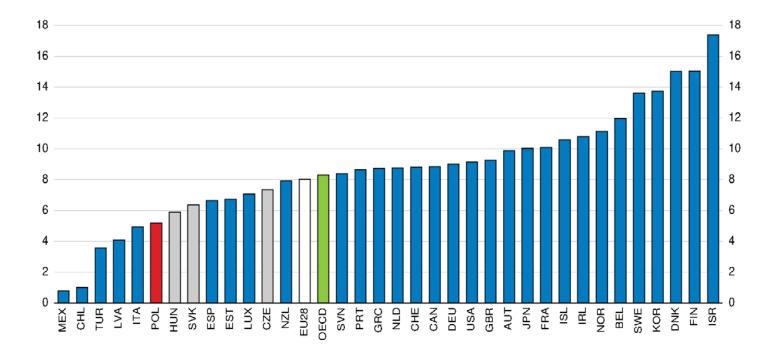


Source: OECD (2017), OECD Education at a Glance 2017, (database).



Share of researchers in total employment

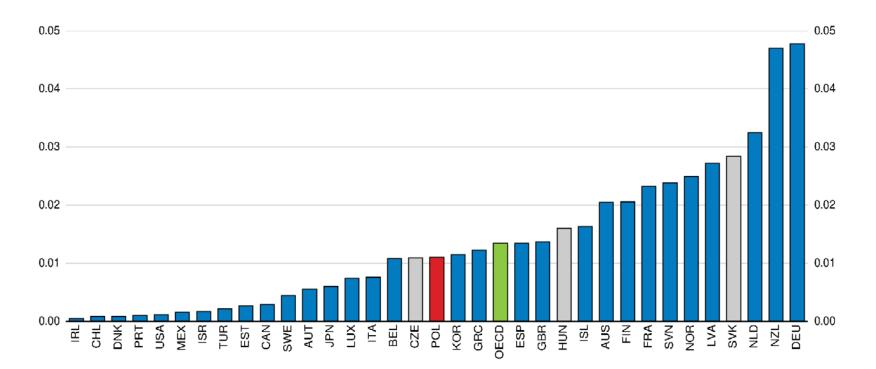
Per thousand employed workers, 2015



Source: OECD (2017), OECD Research and Development Statistics (database).



**Industry-financed public R&D** Per cent of GDP, 2015

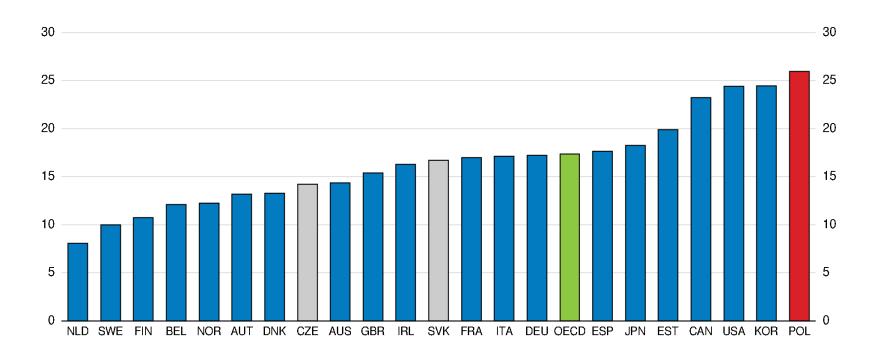


Source: OECD (2017), OECD Research and Development Statistics (database).

## Adult learning and vocational training need strengthening

Low skills are pervasive among Polish managers<sup>1</sup>, 2012

Share of low-skilled managers aged 20-65 with at least upper secondary education



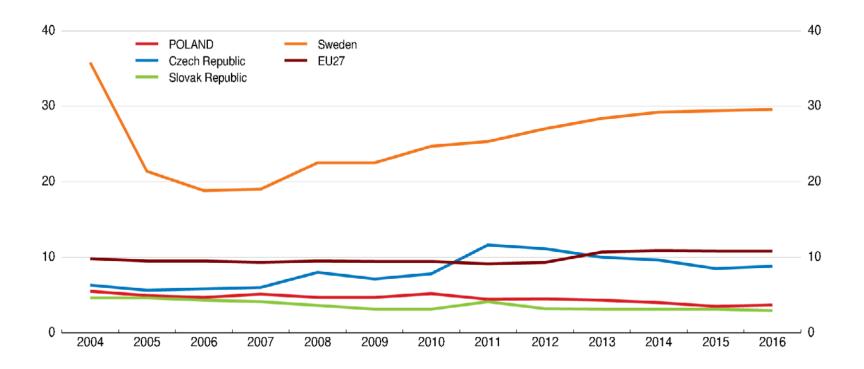
1. Share of managers with at least upper secondary education scoring below level 2 in at least one of the PIAAC proficiency scales, i.e. literacy, numeracy and problem-solving in technology-rich environments.

Source: OECD (2013), OECD Skills Outlook 2013 (database).



Adult participation in lifelong learning

25-64 year-olds, % of population



Source: OECD (2016), Skills Matter: Further Results from the Survey of Adult Skills, OECD Publishing, Paris.

## Main recommendations to strengthen research and skills

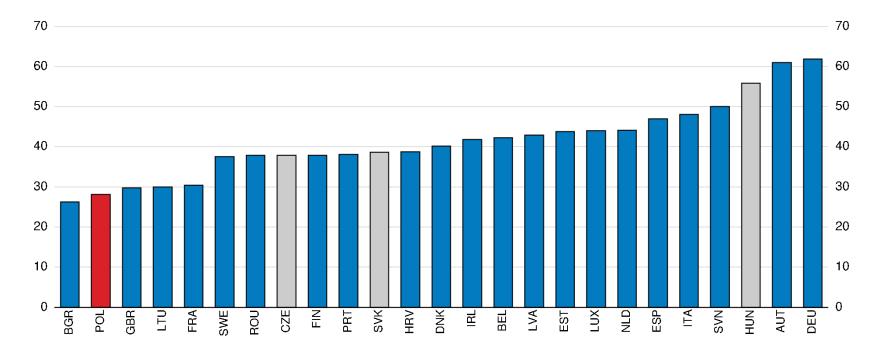
- Continue to increase funding for higher education and research over time, to merge small universities and independent research institutes to build strong research universities, and to allow underperforming institutions that do not improve over time to shut down.
- ✓ Improve the quality of doctoral training by structuring it through coursework and tutoring and tightening entry criteria.
- ✓ Offer well-remunerated academic positions, and base career progression on an evaluation of research and teaching quality by faculty and external experts.
- ✓ Develop a national skills strategy with a strong basic skills component.
- ✓ Give employers incentives to develop workplace-based vocational education and adult training.



# Financing innovative business investment

### A higher quality capital stock is needed

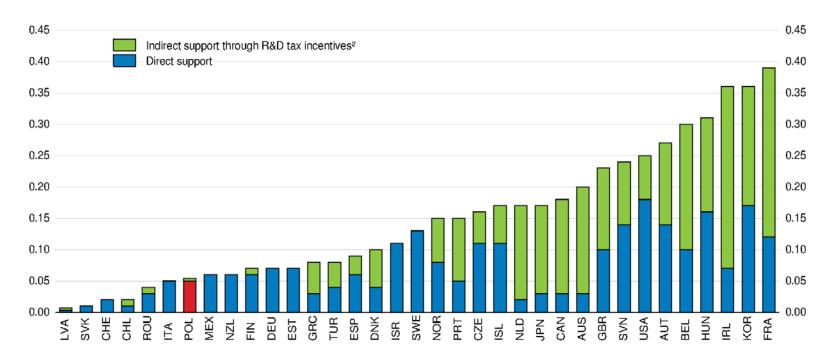
#### **Reported quality of capital stock** Proportion of state-of-the-art machinery and equipment, including ICT Per cent, 2015



Source: EIB (2017), "Investment Survey", European Investment Bank.

#### A much needed increase in public support for business R&D lies ahead

**Public support for business R&D** As a percentage of GDP, 2014<sup>1</sup>



1. Or latest year available.

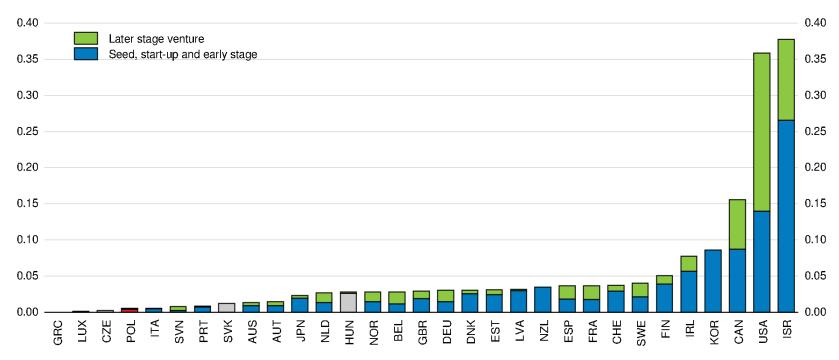
2. In Poland, indirect support refers to PLN 284 million CIT tax exemptions granted for innovation activities in 2014.

Source: OECD (2017), OECD Science, Technology and Industry Scoreboard 2015.

## Financing for innovative start-ups is increasing

#### Venture capital investment

#### As a percentage of GDP<sup>1</sup>, 2016<sup>2</sup>



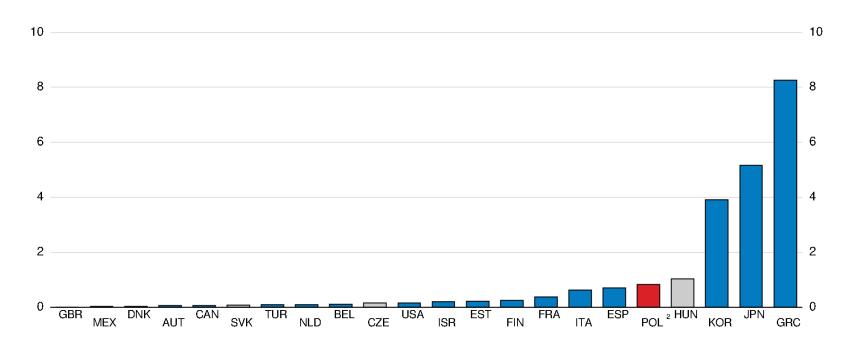
- 1. Only the value of total venture capital investments is available for Korea and New Zealand.
- 2. Or latest year available.

Source: OECD (2017), OECD Entrepreneurship at a Glance 2017, OECD Publishing, Paris.



**Government loan guarantees for SMEs** 

As a percentage of GDP, 2015<sup>1</sup>



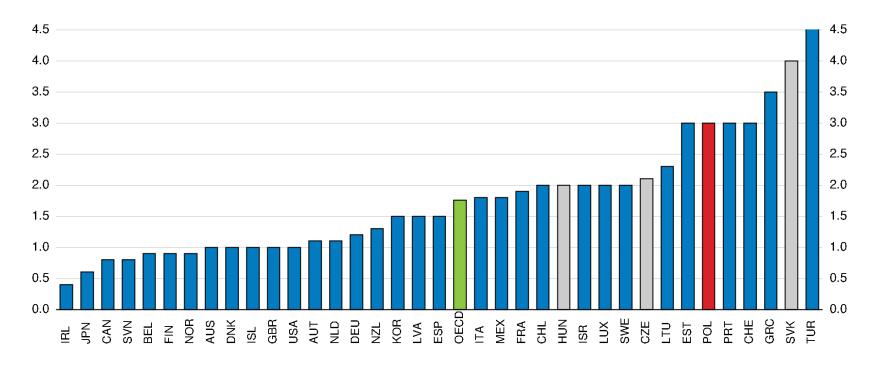
- 1. Or latest year available.
- 2. 2016 data for Poland. They refer to PLN 13.9 billion of outstanding De Minimis guarantees at end-2016 and PLN 1.59 billion of guarantees from local and regional funds.

Source: OECD (2017), OECD Entrepreneurship at a Glance 2017, OECD Publishing, Paris.



#### Length of bankruptcy procedures<sup>1</sup>

Number of years as of June 2017



1. Period from the company's default until the payment of some or all of the money owed to the bank.

World Bank (2017), Doing Business 2018: Reforming to Create Jobs (database), the World Bank Group, Washington, DC.

## Main recommandations to foster innovative business investment

- Plan for the national financing of business R&D and innovation programmes beyond the current EU budgetary cycle, if necessary.
- ✓ If the take-up of the new R&D tax allowance is low among small innovative firms, adjust its provisions.
- ✓ Rigorously evaluate the general loan-guarantee programme for SMEs and adjust its provisions if needed as it can lock in resources in low-productivity firms and crowd-out alternative financing sources.
- ✓ Improve transparency, stability and impact assessment of public support by involving the private sector in the Innovation Council.
- ✓ Make more extensive use of impact analyses, notably by engaging with stakeholders in *ex ante* consultative processes and *ex post* evaluations.
- ✓ Reduce the bias towards debt over equity financing of businesses.
- ✓ Include a simplification component for SMEs to the government's tax compliance strategy.



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